

COUNCIL 26 MARCH 2015

CARDIFF COMMUNITY BOUNDARY REVIEW

REPORT OF COUNTY CLERK AND MONITORING OFFICER

**PORTFOLIO: SAFETY, ENGAGEMENT & DEMOCRACY (COUNCILLOR
DAN DE'ATH)**

Reason for this Report

1. To seek agreement of Council on the outcome of the consultation that has been undertaken in relation to the Community Boundary Review on draft proposals for changes to community boundaries in Cardiff. endorsed by Cabinet at its meeting 19 February 2015.

Background

2. Sections 55 and 57 of the Local Government Act 1972 require the Council to keep under review its Community Areas (Boundaries) and Community Electoral Arrangements. The Local Government (Wales) Measure 2011 amended the 1972 Act to require the Council to publish each 15 years a report of how it has discharged the functions. The Council's last Review was undertaken in 2005.
3. For the purpose of such a review, a community is viewed as having a characteristic of a sense of identity that is often accompanied by a sense of separation from people living outside the area. This characteristic stems from a combination of social, economic, geographical, environmental and cultural influences.
4. A separate review of the Council's Electoral Wards is to be conducted by the Local Democracy and Boundary Commission for Wales (LDBCW) in their programme of reviews. The Commission will view the community structure in place as the primary building blocks for their review. It is therefore essential that this community review be completed ahead of the start of the Commission's review, to ensure that the interests of the community are represented at all levels of local government.
5. Although this programme is currently suspended (following publication of the Williams Review) LDBCW has confirmed the importance of completing the Community Review, notwithstanding any uncertainty arising from Williams. Community boundaries constitute the building

blocks upon which any future local government arrangements (whatever they may be) will be built.

6. The Community Boundary Review could have significant consequences for the future electoral ward structure of Cardiff as the Electoral Review will look at the grouping of communities to form electoral wards and the level of Member representation within those wards. The Commission may, as part of an electoral review, make changes to boundaries or create new communities to form new electoral wards.
7. Proposals for any changes will be considered by the LDBCW on the basis of being 'desirable in the interests of effective and convenient local government'. It will be necessary to demonstrate that the Council has consulted widely with all interested parties during the course of the Review, and considered issues such as how residential development plans within the next 5 years or so will affect the communities in formulating its proposals.
8. The Council commenced a community Review in March 2013 to consider what changes, if any, are needed to existing community arrangements across the whole of the City. The current Review builds upon the 2005 Review and takes into account a number of anomalies that have arisen mainly as a result of new housing developments.
9. An extensive consultation process was begun on 1st June 2013 when the Council published the necessary statutory notice to begin the Community Boundary Review. The notice invited Members, Community Councils, local residents and interested parties to contribute to and comment upon the Review. Political Group Leaders were included as key consultees. Comments and submissions were made at two stages of the Review; the preliminary investigation where comments informed the Draft Proposals, and the consultation on the draft proposals which informed the Final Proposals.
10. Final Proposals were considered by Cabinet on 19 February 2015. And following endorsement of these Final Proposals referred them to Council for debate and adoption at March 2015 Full Council, then placed on Public Deposit for a further six week period.
11. At the end of this six week period any proposed changes to community boundaries will be considered by the LDBCW. They will recommend that Welsh Government make an Order, including consequential changes to electoral wards, if they see fit.
12. Where no changes have been made to a community boundary, the Council will make Orders to implement any changes made to Community Council wards; changes to the number of community councillors they have and their electoral arrangements; or, changes to the name of a community area.

Stage One of the Consultation

13. The initial request for views in the spring of 2013 resulted in a total of 76 formal representations from elected Members, members of the public, clerks to Community Councils, representatives of community groups, and from the Council's Electoral Registration Officer Jon House. These collectively resulted in: 36 requests for boundary changes; three requests to change existing communities; 23 requests to create new communities; 14 requests for other changes; and 26 requests for no changes to be made.
14. 13 communities had no changes proposed for them. These were the communities of: Adamsdown, Pontprennau, Caerau, Roath, Castle, Tongwynlais, Cathays, Radyr, Morganstown, Heath, Whitchurch, Llandaff North, Old St Mellons, and Pentyrch.
15. 19 communities had one or more changes proposed for them. These were the communities of Butetown, Llanrumney, Canton, Pentwyn, Cyncoed, Penylan, Fairwater, Rhiwbina, Ely, Riverside, Gabalfa, Rumney, Grangetown, Splott, Lisvane, St Fagans, Llandaff, Trowbridge and Llanishen.
16. Submissions were received that proposed the creation of a new Community Council. Where appropriate the Review has put forward draft proposals for alterations to boundaries of the community. These alterations are in anticipation that once the Review has concluded, the electorate within the community would then form the Community Council.
17. The Electoral Registration Officer and Elections Manager carefully considered the representations that were received, and subsequently during the summer of 2013 circulated the following Community Boundary proposals to local Members for further comments:
 - **CR001** - Gabalfa. Change of name of community from "Gabalfa" to "Gabalfa and Mynachdy".
 - **CR002** – Pentwyn/Cyncoed Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
 - **CR003** – Creation of a new community of "Ty-Gwyn".
 - **CR004** – Llanishen/Cyncoed Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
 - **CR005** – Cyncoed/Pentwyn Change. Consequential change to corresponding Cardiff Council electoral wards.
 - **CR006** – Creation of a new community of "Llanedeyrn".
 - **CR007** – Creation of a new community of "Cardiff Bay".
 - **CR008** – Creation of a new community of "Leckwith".
 - **CR009** – Llanrumney/Rumney Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
 - **CR010** – Trowbridge/Rumney Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
 - **CR011** – Creigiau and St Fagans/Ely Boundary Change. Consequential change to corresponding Cardiff Council electoral

wards.

- **CR012** – Change of name of community. Change of name of community to “Rhiwbina with Pantmawr”.
- **CR013** – Splott. Creation of a new community of “Tremorfa”.
- **CR014** – Ely/Creigiau and St Fagans. Creation of a new community of “Michaelston-super-Ely”
- **CR015** – Llandaff/Fairwater/Canton Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
- **CR016** – Creation of a new community of “Pontcanna”.
- **CR017** – Creation of a new community area of “Danescourt”.
- **CR018** – Llanishen/Lisvane Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
- **CR019** – Llanishen/Cyncoed Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
- **CR020** – Lisvane/Llanishen Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
- **CR021** – Creation of a new community of “Thornhill”.

18. Maps indicating the proposed changes can be found in the Final Proposals report attached at Appendix A to this report.

Stage Two of the Consultation

19. 183 responses were received on this second stage of consultation on draft proposals. Respondents included private citizens, political parties, community councils, voluntary and community organisations, and from Councillors representing Llandaff, Llanrumney, Rhiwbina, Heath, Llanishen, Penylan, Fairwater, Whitchurch and Tongwynlais, St Fagans and Creigiau and Lisvane.

20. Careful consideration of the representations from local Councillors, officers and stakeholders show support for the acceptance of 11 proposals and for the rejection of 10 proposals. The following 11 proposals below have been recommended for acceptance:

- **CR001** - Gabalfa. Change if name of community from “Gabalfa” to “Gabalfa and Mynachdy”.
- **CR002** – Pentwyn/Cyncoed Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
- **CR004** – Llanishen/Cyncoed Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
- **CR005** – Cyncoed/Pentwyn Change. Consequential change to corresponding Cardiff Council electoral wards.
- **CR006** – Creation of a new community of “Llanedeyrn”.
- **CR009** – Llanrumney/Rumney Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
- **CR010** – Trowbridge/Rumney Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
- **CR012** – Change of name of community. Change of name of community to “Rhiwbina with Pantmawr”.

- **CR013** – Splott. Creation of a new community of “Tremorfa”.
- **CR016** – Creation of a new community of “Pontcanna”.
- **CR021** – Creation of a new community of “Thornhill”.

21. The following 10 proposals below have been recommended for rejection:

- **CR003** – Creation of a new community of “Ty-Gwyn”.
- **CR007** – Creation of a new community of “Cardiff Bay”.
- **CR008** – Creation of a new community of “Leckwith”.
- **CR011** – St Fagans/Ely Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
- **CR014** – Ely/St Fagans. Creation of a new community of “Michaelston-super-Ely”
- **CR015** – Llandaff/Fairwater/Canton Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
- **CR017** – Creation of a new community of “Danescourt”.
- **CR018** – Llanishen/Lisvane Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
- **CR019** – Llanishen/Cyncoed Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
- **CR020** – Lisvane/Llanishen Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.

Local Member consultation

22. Members representing electoral wards affected by the proposals were invited to submit views on the recommended acceptances and rejections of the proposals during both phases of consultation in 2013. Members were also invited to provide any final views in November 2014. As part of the arrangements leading up to the debate and potential adoption of these at Full Council in March 2015, further communication and events will be undertaken to ensure that all Members are clear about the proposals coming forward to enable informed discussion and debate.

Reason for Recommendations

23. To enable the Council to comply with the request from the Local Democracy and Boundary Commission (LGBCW) that all Welsh local authorities conduct a review of their community boundaries in readiness for the next review of electoral wards.

Financial Implications

24. There are no direct financial implications for the Council arising from this report. However, any changes in boundaries could have an impact on the precept levels and council tax base of current community councils.

Legal Implications

25. The Local Government Boundary Commission for Wales and principal Councils have a duty to keep under review their community boundaries pursuant to Part IV of the Local Government Act 1972.

RECOMMENDATIONS

Council is recommended to agree that:

- 1) the following 10 initial draft Community Boundary changes contained in Appendix A are supported and adopted:
 - **CR001** – Change of name of community from “Gabalfa” to “Gabalfa and Mynachdy”.
 - **CR002** – Pentwyn/Cyncoed Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
 - **CR004** – Llanishen/Cyncoed Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
 - **CR005** – Cyncoed/Pentwyn Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
 - **CR006** – Creation of a new community of Llanedeyrn.
 - **CR010** – Trowbridge/Rumney Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
 - **CR012** – Change of name of community from “Rhiwbina” to “Rhiwbina with Pantmawr”.
 - **CR013** – Creation of a new community of “Tremorfa”.
 - **CR016** – Creation of a new community of “Pontcanna”.
 - **CR021** – Creation of a new community of “Thornhill”.

- 2) the following Community Boundary change is slightly amended from the original draft proposal, and the final draft proposal attached within **Appendix A** is supported and adopted:
 - **CR009** – Llanrumney/Rumney Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.

- 3) the following 10 initial draft Community Boundary proposals contained in **Appendix A** are not endorsed, and are recommended to be rejected:
 - **CR003** – Creation of a new community of “Ty-Gwyn”.
 - **CR007** – Creation of a new community of “Cardiff Bay”.
 - **CR008** – Creation of a new community of “Leckwith”.
 - **CR011** – St Fagans/Ely Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
 - **CR014** – Ely/St Fagans. Creation of a new community of “Michaelston-super-Ely”.
 - **CR015** – Llandaff/Fairwater/Canton Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
 - **CR017** – Creation of a new community area of “Danescourt”.

- **CR018** – Llanishen/Lisvane Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
- **CR019** – Llanishen/Cyncoed Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.
- **CR020** – Lisvane/Llanishen Boundary Change. Consequential change to corresponding Cardiff Council electoral wards.

MARIE ROSENTHAL

County Clerk and Monitoring Officer
19 March 2015

The following appendix is attached:

Appendix A: Cardiff's Final Proposals Report, March 2015

The following background papers have been taken into account

Local Democracy and Boundary Commission for Wales: Community Reviews
Guidance, December 2013 (Review Date: November 2015)